PARLIAMENT OF NEW SOUTH WALES

## Committee on Children and Young People

REPORT 1/56 - SEPTEMBER 2016

# REVIEW OF THE ANNUAL 2015 REPORT OF THE ADVOCATE FOR CHILDREN AND YOUNG PEOPLE





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## Membership

CHAIR	Ms Melanie Gibbons MP, Member for Holsworthy	
DEPUTY CHAIR	Mr Damien Tudehope MP, Member for Epping	
MEMBERS	Ms Jodie Harrison MP, Member for Charlestown Mr Michael Johnsen MP, Member for Upper Hunter The Hon. Greg Donnelly MLC The Hon. Paul Green MLC The Hon. Bronnie Taylor MLC	
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## **Functions of the Committee**

The functions of the Committee are detailed in the *Advocate for Children and Young People Act* 2014. The relevant section is included below.

#### **37** Functions of Committee

- (1) The Parliamentary Joint Committee has the following functions under this Act:
  - (a) to monitor and review the exercise by the Advocate of the Advocate's functions,
  - (b) to monitor and review the exercise by the Children's Guardian of functions under the Child Protection (Working with Children) Act 2012,
  - (c) to report to both Houses of Parliament, with such comments as it thinks fit, on any matter relating to the Advocate or connected with the exercise of the Advocate's functions, or on any matter relating to the exercise of the Children's Guardian's functions under the Child Protection (Working with Children) Act 2012, to which, in the opinion of the Joint Committee, the attention of Parliament should be directed,
  - (d) to examine each annual or other report of the Advocate and report to both Houses of Parliament on any matter appearing in, or arising out of, any such report,
  - (e) to examine trends and changes in services and issues affecting children and young people, and report to both Houses of Parliament any changes that the Joint Committee thinks desirable to the functions and procedures of the Advocate,
  - (f) to inquire into any question in connection with the Advocate's functions which is referred to it by both Houses of Parliament, and report to both Houses on that question.
- (2) Nothing in this Part authorises the Parliamentary Joint Committee to investigate a matter relating to particular conduct.
- (3) The Advocate may, as soon as practicable after a report of the Parliamentary Joint Committee has been tabled in a House of Parliament, make and furnish to the Presiding Officer of that House a report in response to the report of the Committee. Section 35 applies to such a report.

## Chair's Foreword

Under section 37 of the *Advocate for Children and Young People Act 2014* the Committee must review the annual report of the Advocate for Children and Young People, and provide a report to Parliament. This is the Committee's first annual report review during the 56<sup>th</sup> Parliament.

The Committee focused the review on themes arising mainly from the Advocate's annual report, and also evidence from a public hearing held on 18 November 2015 and tabled documents provided by the Advocate at the hearing.

The key theme in the review was the Advocate's ongoing development of the three-year whole of government Strategic Plan for Children and Young People. The review also explored future strategies to advocate for children and young people across government agencies and the establishment of the Youth Advisory Council.

The Committee recognises that the Advocate for Children and Young People was established on 9 January 2015 and its reporting period ending on 30 June 2015 was an atypical six months, as opposed to the standard twelve month reporting period.

The Committee also recognises that in this reduced timeframe, the Advocate has held consultations with children and young people across a diverse range of backgrounds. The Committee is interested in how the Advocate will engage children and young people in regional and remote areas of New South Wales as consultations continue.

The Committee looks forward to reviewing the Strategic Plan and the Advocate's contributions to intergovernmental policies.

I would like to thank the Advocate, Mr Andrew Johnson for his leadership during both the establishment of the Office and the research phase for the Strategic Plan, as well as Mr Gregor Macfie and the staff of the Office for the Advocate for Children and Young People for their assistance during the Committee's review.

I would also like to thank my fellow Committee members for their contributions and insights throughout the review process, and committee staff for their assistance in preparing this report.

Ms Melanie Gibbons MP Chair

## Chapter One – The Committee's review

#### Introduction

- 1.1 A function of the Committee on Children and Young People (the Committee) is to examine each annual or other report of the Advocate for Children and Young People (the Office of the Advocate) under section 37 (1) (d) of the *Advocate for Children and Young People Act 2014* (the Act), and report to both Houses of Parliament on any matter appearing in, or arising out of, any such report.
- 1.2 On 20 October 2015, the Committee resolved to commence its review of the Advocate's 2015 annual report.
- 1.3 This report briefly outlines the review process and discusses key themes that emerged through the Committee's review.

#### Conduct of the review

- 1.4 The Committee conducted one public hearing for the review on 18 November 2015, with the Advocate, Mr Andrew Johnson, giving evidence on behalf of the office of the Advocate. The transcript of the public hearing can be found at Appendix Two of this report.
- 1.5 The Committee's review focused on key issues that emerged from the 2015 annual report, the public hearing and other materials supplied by the Advocate. These issues included:
  - development of the three-year whole of government strategic plan for children and young people
  - the consultation process with children and young people across New South Wales and different government agencies that will help to inform the Advocate's Strategic Plan
  - the administration of the Advocate's office, including: staff structure, funding for financial year 2015
  - establishment of the Youth Advisory Council to facilitate children and young people's participation in decision that affect their lives.
- 1.6 At the 18 November 2015 public hearing, the Advocate provided evidence and answered questions posed by members of the Committee about the progress of the strategic plan and the consultation with children and young people and government and non-government organisations.

#### Establishment of the Office of the Advocate

1.7 The Advocate for Children and Young people was established under the *Advocate* for Children and Young People Act 2014 (the Act) on 9 January 2015, effectively replacing the Commission for Children and Young People.

- 1.8 Prior to its abolition, many of the Commission's functions, including the Working with Children Check, Child Safe Organisations and Child Sex Offender Counsellor Accreditation Scheme were transferred to the Office of the Children's Guardian in June 2013.<sup>1</sup>
- 1.9 The creation of the Advocate for Children and Young People was a recommendation of the Commission's November 2013 report, *Strengthening advocacy for children and young people in NSW*, which identified a need to bring together the advocacy, policy and research and participation functions of the Commission and the NSW Youth Advisory Council.<sup>2</sup>
- 1.10 On 9 January 2015, Mr Andrew Johnson was appointed as the first NSW Advocate.<sup>3</sup>
- 1.11 The key role of the Office of the Advocate is to advocate for the wellbeing of children and young people aged 0-24 years in New South Wales, and to promote their participation in decision making that affects them.<sup>4</sup>
- 1.12 During the set-up process, the Office of the Advocate:
  - reviewed the responsibilities and work of the former Commission for Children and Young People
  - separated staff and activities between the office of the Advocate and OFG
  - transferred corporate services to the Department of Education and then to the Department of Family and Community Services, where it currently sits
  - revised staff structures, including sizing and recruitment for positions. As at June 2015 there were 9.2 full time equivalent staff, with the remaining 6.8 positions expected to be filled by early 2016
  - with the input of children and young people the Office of the Advocate established a new brand, office space and website with a focus on accessibility and approachability.<sup>5</sup>

#### **Committee comment**

1.13The Committee commends the leadership of Ms Kerryn Boland, former NSW<br/>Acting Commissioner for Children and Young People and the former staff at the

<sup>&</sup>lt;sup>1</sup> NSW Commission for Children and Young People, 2014-15 Annual Report, June 2015, p. 6.

<sup>&</sup>lt;sup>2</sup> NSW Commission for Children and Young People, *Strengthening advocacy for children and young people in NSW*, November 2013, pp. 15-16.

<sup>&</sup>lt;sup>3</sup> Hon Victor Dominello MP, Minister for Citizenship and Communities, Minister for Aboriginal Affairs, Minister for Veterans' Affairs, Assistant Minister for Education, '*First NSW Advocate for Children and Young People*,' media release, 2 December 2014.

<sup>&</sup>lt;sup>4</sup> Advocate for Children and Young People Act 2014, section 14 (a) (b) and (c).

<sup>&</sup>lt;sup>5</sup> Advocate for Children and Young People, *2015 Annual Report*, October 2015, p. 8 and pp. 8-9.

Commission for their support during the establishment of the office of the Advocate.<sup>6</sup>

- 1.14 The Committee also recognises the leadership of the Advocate, Mr Andrew Johnson and Mr Gregor Macfie, Director, in the recent establishment of the office of the Advocate and transition from within the Department of Education and Communities to the Department of Family and Community Services.
- 1.15 The Committee acknowledges the truncated reporting period of six months for the office of the Advocate, as compared to the typical 12-month reporting period, and commends the Advocate and staff for their immediate focus on establishment of the office and consultations across the State.

#### Strategic plan development

- 1.16 A chief function of the Advocate is to prepare, in consultation with the Minister, a 3-year strategic plan for children and young people in New South Wales.<sup>7</sup>
- 1.17 The Advocate has taken a multi-faceted approach to the Strategic Plan's development, including:
  - consultations with children and young people and also government departments, agencies and non-government agencies
  - establishment of a NSW Government Interdepartmental Advisory Group,
  - participation in and guidance of a NSW Youth Advisory Council, and
  - establishment of an Advisory Council on Participation.<sup>8</sup>
- 1.18 The Advocate expects the Strategic Plan will be completed by the conclusion of the 2015/16 financial year.<sup>9</sup>

#### Consultations with children and young people

- 1.19 Under the Act, the Advocate must consult with children and young people from a broad range of backgrounds and age groups throughout New South Wales, and give priority to the interests and needs of those who are vulnerable and disadvantaged.<sup>10</sup>
- 1.20 In an update provided by the Advocate at the public hearing on 18 November 2015, the office of the Advocate held focus groups with children and young people across many regions, including:
  - Central Coast

<sup>&</sup>lt;sup>6</sup> Tabled document, Advocate for Children and Young People, *Update on office of the Advocate for Children and Young People*, November 2015, p. 1.

<sup>&</sup>lt;sup>7</sup> Advocate for Children and Young People Act 2014, section 15 (1) (g).

<sup>&</sup>lt;sup>8</sup> Advocate for Children and Young People, 2015 Annual Report, October 2015, pp. 10-13

<sup>&</sup>lt;sup>9</sup> Mr Andrew Johnson, Advocate for Children and Young People, *Transcript of evidence*, 18 November 2016, p. 3.

<sup>&</sup>lt;sup>10</sup> Advocate for Children and Young People Act 2014, section 15 (2) (b).

- Mid North Coast
- South West Sydney
- Hunter New England
- Far West
- Illawarra Shoalhaven
- Western New South Wales
- Western Sydney<sup>11</sup>
- 1.21 Approximately 2,000 children and young people participated in the Advocate's focus groups, and 4,200 children and young people provided feedback and their views on the themes and direction for the Strategic Plan.<sup>12</sup>
- 1.22 The Advocate's consultations with children and young people are still ongoing, however, the feedback collated at the time of the report indicated the following themes and direction:
  - Areas that are 'working well' in NSW: education, access to sports and social activities, transport, and access to sport fields, facilities and parks
  - Areas that are 'not working well' in NSW: education, transport, drug and alcohol use, and employment
  - Top three priorities for children and young people in NSW: education, transport and employment.<sup>13</sup>
- 1.22 It is clear from the Advocate's consultations that education and transport, areas that impact children and young people directly on a daily basis, are priorities and there are varying views across the State.
- 1.23 Other recurring themes arising in the consultations are the need for improved community and government assistance to ease transition periods for children and young people. The transitions cited were across different levels of school, through to university, work or higher education. Mr Johnson explained that:

The idea that keeps coming up is the need to enable young people to connect better to the community around them, whether through services or activities. Young people consistently bring up with us that they want more activities to engage in after school hours.<sup>14</sup>

<sup>&</sup>lt;sup>11</sup> Mr Andrew Johnson, Advocate for Children and Young People, *Transcript of evidence*, 18 November 2016, p. 1. <sup>12</sup> Tabled document, Advocate for Children and Young People, *Update on office of the Advocate for Children and Young People*, November 2015, p. 2.

<sup>&</sup>lt;sup>13</sup> Tabled document, Advocate for Children and Young People, *PowerPoint presentation: Update on office of the Advocate for Children and Young People,* November 2015.

<sup>&</sup>lt;sup>14</sup> Mr Andrew Johnson, Advocate for Children and Young People, *Transcript of evidence*, 18 November 2016, p. 2.

- 1.24 In accordance with the Act,<sup>15</sup> and to ensure a diverse range of feedback, the Advocate also conducted in-depth interviews with young people who have experienced homelessness, juvenile justice centres and drug and alcohol treatment.<sup>16</sup>
- 1.25 Following these consultations, the Advocate advised that vulnerable and at-risk children and young people raise concerns about mental health and also having to repeat their 'stories' to multiple Government agencies while they are seeking assistance. At the Committee hearing on 18 November 2015, the Advocate stated:

Children who are doing it tough are looking – in bureaucratic speak – for individualised service delivery, which they say is breaking the rules. What they are looking for is supportive environments. They raised the issue of telling their story multiple times. Mental health is also coming up quite strongly in that group.<sup>17</sup>

#### Consultations with Government and Non-Government Organisations

- 1.26 As part of the consultation process to inform the Strategic Plan, the Advocate has sought input from government departments and agencies, as well as nongovernment organisations which provide services to or represent the interests of children and young people.<sup>18</sup>
- 1.27 At the time of the report the Advocate had met with representatives from more than sixty non-government organisations and more than 25 government departments and agencies to discuss the Strategic Plan and a plan for future consultations in regional areas of NSW.<sup>19</sup>
- 1.28 The Advocate also established a NSW Governmental Interdepartmental Advisory Group, with membership comprising Executive Director level representations from various Departments, subject to change from time to time.<sup>20</sup>
- 1.29 The purpose of the Advisory Group is to provide direction on the strategic plan. The Group held its first meeting on 2 October 2016,<sup>21</sup> and provided the Advocate with advice on the strategic plan and also strategies for identifying key government initiatives that might be considered in the plan's development.<sup>22</sup>

#### **Committee comment:**

1.30 The Committee notes the Advocate's ongoing consultations with children and young people and commends the progress thus far in soliciting feedback from a broad range of children and young people.

<sup>&</sup>lt;sup>15</sup> Advocate for Children and Young People Act 2014, section 15 (2) (b).

<sup>&</sup>lt;sup>16</sup> Advocate for Children and Young People, *2015 Annual Report*, October 2015, p. 10.

<sup>&</sup>lt;sup>17</sup> Mr Andrew Johnson, Advocate for Children and Young People, *Transcript of evidence*, 18 November 2016, p. 2.

<sup>&</sup>lt;sup>18</sup> Advocate for Children and Young People, 2015 Annual Report, October 2015, p. 13.

<sup>&</sup>lt;sup>19</sup> Advocate for Children and Young People, 2015 Annual Report, October 2015, p. 13.

<sup>&</sup>lt;sup>20</sup> Advocate for Children and Young People, *Answers to questions on notice, 15 February 2016 email.* 

<sup>&</sup>lt;sup>21</sup> Tabled document, Advocate for Children and Young People, *Update on office of the Advocate for Children and Young People*, November 2015, p. 2.

<sup>&</sup>lt;sup>22</sup> Advocate for Children and Young People, *Answers to questions on notice*, 15 February 2016 email.

- 1.31 The Committee encourages the Advocate to continue consultations, with a particular focus on engaging with children and young people from Southern and Western New South Wales.
- 1.32 In regard to the findings from the consultations thus far, the Committee notes the issues of homelessness, transition and mental health and encourages the Advocate to work with government agencies and the Interdepartmental Advisory Group to encourage a multi-faceted government approach to these issues.
- 1.33 The Committee notes that mental health is a concern amongst children and young people. The Committee also notes that the Advocate reviewed the work of the former Commission on Children and Young People which would include the Commission and Mental Health NSW report, *Support in tough times: Encouraging young people to seek help for their friends.*<sup>23</sup> The Committee encourages the Advocate to continue discussions with the Department of Education to ensure children and young people have knowledge of and access to mental health resources.

#### Advice to government and non-government agencies

- 1.34 The Advocate provided comment on three Cabinet minutes affecting children and young people, and also a submission to an Inquiry conducted by the Federal Standing Committee on Environment and Communications Legislation Committee on the following bills:
  - Enhancing Online Safety for Children Bill 2014
  - Enhancing On-line Safety for Children (Consequential Amendment) Bill 2014.
- 1.35 The Advocate also provided a submission in response to the National Children's Commissioner's examination of children affected by family and domestic violence. The submission supported the inclusion of the issue of domestic violence against children in the national discussion and agenda.
- 1.36 At the time of the report, the Advocate had not been called on for advice from non-government agencies or organisations.

#### Youth Advisory Council

- 1.37 The NSW Youth Advisory Council was established under the Act, and consists of 12-part time members appointed by the Minister.
- 1.38 The Advocate serves as an ex officio member of the Council, and does not by hold a leadership position.
- 1.39 At least 6 of the members are required to be under 25 years of age, and reflect the diversity of young people in the State. The Advocate or a nominee of the Advocate also serves as an ex-officio member.

<sup>&</sup>lt;sup>23</sup> Committee on Children and Young People and Mental Health NSW, 'Support in tough times,' October 2014.

- 1.40 The function of the Youth Council is to, in relation to issues impacting on children and young people, provide advice to the Minister and the Advocate, consult with fellow young persons on these issues, monitor legislation and policies, and conduct forums.<sup>24</sup>
- 1.41The Advocate attended and provided support for three Youth Advisory<br/>Committee meetings by providing training on policy, advocacy and branding.
- 1.42 The Advocate commenced recruitment with the Minister for the 2015/16 Youth Advisory Council.

#### **Participation Advisory Committee**

- 1.43 The Advocate formed the Participation Advisory Committee with the authority granted him under the Act.<sup>25</sup> The Committee was composed of the following members:
  - Prof Anne Graham, Foundation Director, Centre for Children and Young People at Southern Cross University and Chief Investigator, ARC Project Linkage Grant
  - Ms Gillian Calvert AO, child advocate and inaugural NSW Commissioner for Children and Young People (1999-2009)
  - Ms Samia Michail, Principal Researcher, UnitingCare, Children Young People and Families
  - Mr Jono Nicholas, CEO, Reach Out a not-for-profit suicide prevention service for young people
  - Dr Tim Moore, Senior Research Fellow, Institute of Child Protection Studies, Australian Catholic University
  - Ms Robyn Munro-Miller, CEO, Network of Community Activities a nongovernment organisation supporting children's participation in play, culture and the arts.
  - Ms Peta Gillies, CEO for NSW & ACT, Girl Guides Australia
  - Ms Lynne Searle, Principal, Gosford High School and Founder, Central Coast Student Voice Alliance<sup>26</sup>

#### Committee comment:

1.44 The Committee recognises the importance of the role of the Office of the Advocate for Children and Young People to provide advocacy and promote the safety, welfare and well-being of children and young people across NSW. The Committee is pleased at its establishment and looks forward to the delivery of the strategic plan.

<sup>&</sup>lt;sup>24</sup> Advocate for Children and Young People Act 2014, section 22.

<sup>&</sup>lt;sup>25</sup> Advocate for Children and Young People Act 2014, section 23 (1).

<sup>&</sup>lt;sup>26</sup> Advocate for Children and Young People, *Answers to questions on notice, 15 February 2016 email.* 

1.45 The Committee also looks forward to meeting with the chairs of the Youth Advisory Council and the Interdepartmental Advisory Group to discuss the role of government in the welfare and well-being of children and young people, and how it can be improved.

## **Appendix One – Transcript of Proceedings**

This appendix contains a transcript of evidence taken at a public hearing held by the Committee on 18 November 2015. Page referenced cited in the commentary relate to the numbering of the original transcript, as found on the Committee's webpage.

**ANDREW JOHNSON,** Children's Advocate, Office of the Advocate for Children and Young People, affirmed and examined:

**CHAIR:** Thank you for appearing before the Committee today. I note that Mr Macfie is here in an observer role. Mr Johnson, do you wish to make an opening statement?

**Mr JOHNSON:** We appreciate the members of the Joint Parliamentary Committee meeting with the Office of the Advocate for Children and Young People again before the end of the year. I also thank the many individuals and organisations that have assisted us, particularly with the development of the plan, all the children and young people who have taken part, the organisations that have assisted us in reaching so many children across the State, nongovernment organisations, civil society organisations and government agencies that have been so enthusiastic and considered at the regional consultations, members of the interdepartmental advisory group, department heads and Minister Ajaka for their ongoing support and engagement.

Part of our practice across government is to hear the voices of children and young people across the State. We have held consultations in the Illawarra, the Hunter-New England area, on the mid-coast and the North Coast, and recently in Broken Hill and the Far West. We have a short collation of what people wanted to say to the Committee and also to the Government.

#### [On-screen presentation]

We have been very lucky. Until this point we have had feedback on the strategic plan from more than 4,000 young people across the State. In advance of the regional consultations, we meet with a primary school, a secondary school and a youth group. We film what they want to say and that is played at the beginning of the regional consultations for both government agencies and non-government organisations and civil society groups for a response.

We have been continuing to update our participation resources, both for government and outside government, and presenting information in a new way. Some members are aware that we have turned the picture into information graphics. There will be a series of about 30 of them. We recently ran a participation showcase. Essential to our role is to ensure that we are gathering together all the good practice across the State. We had a group of 60 people come into the office and we produced film content featuring examples from youth parliaments. Coonamble High School is doing great engagement with its students. UnitingCare is also working with children. The young children members we saw on the presentation were from that example. "Touched by Olivia" involved engaging young children in designing parks at local council level. We will continue to film and update those resources to show that New South

#### COMMITTEE ON CHILDREN AND YOUNG PEOPLE TRANSCRIPT OF PROCEEDINGS

Wales is, as it always has been historically, ahead of the rest of the country on children's participation and young people's engagement. This is an example that demonstrates that it is not only government that is doing it but also non-government organisations, which are doing innovative practice.

Members may have seen that we recently launched a report. It was reported in the *Sydney Morning Herald* on Monday. We provided some of the statistics last time. It was clear to us from speaking to all 4,000 young people—and I personally was able listen to about 2,000—that this was a different generation. Certainly, they were not consistent with the stereotypes that I think many people had about them. We are talking about it being "generation compassion". You saw the topics that they see or the qualities that they believe represent a good society for children and young people: respect, equality, safety, and supportive environments. But we wanted to dig a little deeper. The research showed that most people named their parents and guardians as their heroes. Only 10 per cent named celebrities or TV personalities, which is a bit of a change. The important thing, and certainly the Committee has been at the forefront of this, is volunteering, particularly for children and young people. Three out of five young people said that they did volunteering or community work. When asked why, they said they wanted to pay it forward or to act morally within their community. When asked what their hopes and desires were for their own generation, they said they were to make the world a better place and to get a good education.

We have talked before about how we are getting feedback in many different ways and trialling different methods across government. We are showing the Committee a map of where we are seeking feedback. Members can see that it is all across the State. We presented the figures at our last meeting, so I will not go through them in detail. These are the actual numbers. What is working well is education, access to sports, social activities and transport. What is not working well is education, transport, drugs and alcohol abuse. What are their top three priorities? To be consistent: education, transport and unemployment. We have already spoken about the qualities of a good society.

Last time we met we discussed what kids who are doing it tough are saying to us. We have gone out and spoken to young people cycling in and out of homelessness, and we have spoken to many young people in residential care. We have been able to seek feedback from more than 400 young Aboriginal people across the State. Children who are doing it tough are looking—in bureaucratic-speak—for individualised service delivery, which they say is breaking the rules. What they are looking for is supportive environments. They raised the issue of telling their story multiple times. Mental health is also coming up quite strongly in that group.

**The Hon. BRONNIE TAYLOR:** When they talk about telling their story multiple times, does that mean talking to multiple agencies when they are seeking help?

**Mr JOHNSON:** Yes, it is multiple agencies, but it is also multiple services. If you are experiencing homelessness and you are bumping around to different services—

**The Hon. BRONNIE TAYLOR:** The Legislative Council Standing Committee on Social Issues has just done an inquiry on that issue and that was a resounding theme. I am pleased to see it come up here as well. Hopefully we will be able to fix it.

**Mr JOHNSON:** Emergency housing was another big issue. Members saw in the presentation how many young people are raising homelessness as an issue. We are here to

seek the Committee's feedback about what members would like see in the plan and what should be the next steps. We have now had a lot of young people engage in the process and that has been fed back at the regional consultations. In the regional consultations and forums we have met with more than 400 people across the State. We have set up the interdepartmental advisory group and it has had its first meeting. We have been very pleased with the engagement across different government departments. Whether it is agencies and non-government organisations getting together at the regional level or here in Sydney with the advisory group, a lot of people are looking at how we can work better across government to improve the lives of children and young people.

The feedback from the consultations has been very positive and voluminous. I have put that information in the papers we have provided. There is a lot of enthusiasm for extending support for children in out-of-home care beyond the age of 18 and greater support for parents with young children. Transitions are an issue that comes up in consultations across the age groups. They include from newborn, from preschool to primary school, from primary school to secondary school, and from secondary school to work, university or further study. The idea that keeps coming up is the need to enable young people to connect better to the community around them, whether through services or activities. Young people consistently bring up with us that they want more activities to engage in after school hours. That is certainly the case in regional New South Wales. For example, in the Far West, young people talked about whether there could be an activities centre or whether the pool could open in winter so that there would be things for young people to do.

The other big thing we learned from the consultations was the importance of embedding participation across government, engaging children and young people. That engagement needs to be embedded in government contracts to ensure that young people have a say in the services that are provided for them. Employment was also an issue. A lot of young people want information about the jobs of the future. Young people talk about this when they are choosing subjects at school. Children as young as 10, 11 and 12 are saying, "What will be the jobs in my region? What do I need to think about studying for?" It is also important to think innovatively about how we can embed in existing government projects the need to prioritise employment opportunities for young people. We know that is happening in different pilots now.

We seek the Committee's feedback on the structure of the plan. Children and young people have resoundingly expressed the themes they want to look at. We thought that might be the best starting point for the themes of the plan. This was suggested at all the regional consultations and by the advisory group. The themes for plans involving young people are as follows: that they are respected, treated fairly, safe, supported, heard, connected and included. Currently we are working with the interdepartmental advisory group on indicators so that we will have a framework.

I turn to the issues for the future. We want to work with existing structures and ongoing plans within the clusters. We have been talking to different government departments, at the central level in Sydney and in the regions, about what is going on, what is working and what we need to consider. It is very clear from the regional consultations that this needs to work at the regional level. It must be meaningful and add value to the good work that is going on in the regions already. One of the suggestions is to use the regional leadership group under the Department of Premier and Cabinet as the focal point for monitoring the plan. Obviously, the plan has to capture what the Government is doing already. One of the good things about bringing different government departments together is that everyone is more aware of what is going on. Whether in agencies or in non-government organisations, it is important that more people are aware of what is available. For the plan, it is important to highlight a few new cross-governmental initiatives to make a difference. We need to consider how young people will be included in the monitoring of the plan. We are here today to find out what the members of the Committee would like to see in the plan or see the plan address, given the expertise of Committee members. We also want to find out what the Committee perceives as its role in monitoring the plan in the future.

The Hon. BRONNIE TAYLOR: How far south did you go with your consultations?

**Mr JOHNSON:** We are consulting with the middle of the State and down south. We have received feedback from Albury. In the next round we will go out to consult with people in Tamworth and Wagga Wagga. We have consulted in the Illawarra and Shoalhaven.

The Hon. BRONNIE TAYLOR: Did you get the Snowy Mountains area?

Mr JOHNSON: We have not yet.

**The Hon. BRONNIE TAYLOR:** Are you planning to cover the region? Sorry; I am a bit parochial.

Mr JOHNSON: We will get there.

The Hon. BRONNIE TAYLOR: There are no dots there on the map, and I want to see dots.

**Mr JOHNSON:** That is great. We ask the Committee for input on that. If members know of things that are going on in particular areas that we can piggyback on, or can suggest people we can talk to, let us know. We wanted to ensure that we covered the five regions as set out with the Department of Premier and Cabinet. This consultation process is ongoing. Certainly, the consultation with children does not end.

CHAIR: What is the time frame for the plan? How long before it is finalised?

**Mr JOHNSON:** Our hope is that it will be quite efficient and quick for a governmental process. We are hoping to have a draft early next year, and we will work through the different processes that need to be undertaken. Given that it is a whole-of-government plan, it involves working with the many different departments and agencies across the State. The engagement so far has been really pleasing. It is our hope and our aim that before the end of the financial year there will be a plan.

CHAIR: Excellent.

**Mr MICHAEL JOHNSEN:** I have a question on the interdepartmental advisory group. I notice that you said in your document that you have met with senior executives of the public service to discuss their priorities and so forth. The interdepartmental advisory group had its first meeting in October. I am going to be blunt: Has the attitude been practical or simply platitudes?

**Mr JOHNSON:** As I said before, it has been very practical. We have met within each department individually to understand better what the Government is doing. We wrote to all the secretaries asking them to nominate someone to sit on the advisory group, and people were very quick in their response. We are now seeking feedback from the departments about what their big initiatives are and the indicators that each government department or cluster is using. Thus far, the engagement has been very encouraging.

**Mr MICHAEL JOHNSEN:** Do you foresee any barriers to the success of the advisory group at this point in time?

**Mr JOHNSON:** I do not really foresee any barriers. We have asked each cluster to engage, and they have. They have attended the first meeting and they are now feeding back to us what was requested to move the plan forward. I have a great example of how that is moving at the regional level. We undertook consultation in Coffs Harbour, or the northern region. The regional leadership group met six weeks later and we were asked to present to the entire regional leadership group in Coffs Harbour. We have been very encouraged by the engagement of different departments and clusters, particularly at the regional level.

**CHAIR:** It has been a while since the change from commission to advocate. Are there still changes, noticeable differences or teething problems that the Committee should be aware of, or has the organisation settled in now?

**Mr JOHNSON:** I think we are moving through it. One of the things about the new mandate or new position is that it was new. The good news is that the plan has been a very important project for us to work on. We are looking across government, across agencies, at how children and young people are affected. The good news is that the demand is high; the bad news is that the demand is high. We are working through the teething problems now, thanks to Family and Community Services. Now that we have come through the early period, the ever-increasing demand may place some strain on resources. We are getting up to speed now and we will be in a better position to talk about that in the New Year.

The Hon. GREG DONNELLY: Thank you both for coming along this afternoon. Mr Johnson, on page 9 of the annual report, the number of full-time equivalents as at 30 June is 9.2, against a staff establishment of 16 positions. Do you think the 16 positions will be warranted to support the needs that the office of the advocate will generate? If the answer to that is yes, is there a timetable that will lead to the filling of those gaps and the achievement of 16 presumably full-time equivalent staff?

**Mr JOHNSON:** In relation to the first question about whether there will be enough work to do: Yes. The great thing is many different parts of Government are coming to us, seeking advice or asking us to assist them in different processes, whether that is the Board of Studies, Sport and Recreation or non-government organisations [NGOs]—working together about engaging with children. So I think there is a big demand there. We see that as engagement from the Government in the process of the plan as well. In relation to a timetable of filling the positions, I recently got my full human resources [HR] delegations to move forward in this process. We are moving through that now. We are hoping to have all the fulltime equivalent positions filled within the next month or so.

The Hon. GREG DONNELLY: What is your budget for the 2015-16 financial year?

Mr JOHNSON: Currently it is \$2.77 million.

**The Hon. GREG DONNELLY:** And is there a forward estimate projection beyond that for funding or is your budget just going from a 12-month period to a 12-month period?

**Mr JOHNSON:** Yes, we are going from a 12-month period to a 12-month period. Also about understanding the resources that we need, as I spoke about earlier, this is a new office with a new mandate. Some of the things that have changed, obviously, are that zero to 18 is now zero to 24, there is the engagement of different government departments in relation to the plan, there are the regional consultations—there is an increased engagement with children and young people across the State. We are still working through those things. I do not think anyone knew at the beginning of this process how it would necessarily work out, but I think we are in a stronger position now to understand what is needed.

**The Hon. GREG DONNELLY:** Since you have taken on the role, how many times have you met with Minister Ajaka?

**Mr JOHNSON:** We meet with Minister Ajaka on a regular basis, so it is worked out at least once a month. We are also present together at many events about children and young people so there will be informal meetings, but there is a regular meeting scheduled at least once a month between us and Minister Ajaka.

**The Hon. GREG DONNELLY:** And do you meet at least as regularly or more regularly with staff of his office to discuss matters?

Mr JOHNSON: Yes. If issues are raised then we raise them directly with his office.

**The Hon. GREG DONNELLY:** For argument's sake, what sorts of issues would you be raising with those staff?

**Mr JOHNSON:** One of the issues I should have mentioned earlier is we have gone through the process and the recruitment of the Youth Advisory Council—that was one of the big things to work through. The good news is we got the largest number ever to apply for the Youth Advisory Council. We wanted to ensure that the Minister was more engaged in the recruitment process and how we would be selecting those. That is not something I would necessarily be trying to bother the Minister with but we will work through those issues—such as what our criteria are—with the staff and certainly get the direction from the Minister. As you know, the Youth Advisory Council is set up under the Act to advise both Minister Ajaka, as the relevant Minister, and me. We have narrowed that down to 60 young people and we are going to do the recruitment process on 4 December at the mint.

**The Hon. GREG DONNELLY:** I have one final question. At the back of the annual report on page 18 was a list of the members of the expert advisory committee on participation. Could you inform the Committee of any fees, payments or reimbursements that those individuals receive for those roles?

Mr JOHNSON: For those roles there were no reimbursements or payments.

**The Hon. GREG DONNELLY:** Are they honorary positions? Do they receive reimbursement for travel expenses, for example?

**Mr JOHNSON:** We actually utilised Skype for that meeting, so instead of bringing people into the room together we brought two of the members of that committee in via Skype.

**The Hon. GREG DONNELLY:** So all of these roles—Ms Calvert, Ms Giles, Professor Graham, Ms Michael, Dr Moore, Mr Nicholas, Ms Searle and Ms Monroe-Miller—they are all filling those positions on an honorary basis and receive no payments at all?

Mr JOHNSON: That is correct.

**Ms JODIE HARRISON:** Mr Johnson, I have spoken to some of the children that have been part of the consultations and they have been really quite keen and enthralled to be part of the process. My question is particularly in relation to the regional leadership groups. Which regional leadership groups have you met with and spoken to? What challenges and difficulties do you see in keeping those regional leadership groups driving the plan or process?

**Mr JOHNSON:** During the regional consultations we sought assistance and got great assistance from the Department of Premier and Cabinet and from the Department of Family and Community Services to bring organisations together. So in some ways we were drawing upon those structures in place just to run the consultations. The consultations were co-designed—that is the way to explain it—which is both government and non-government agencies in the room talking about ideas together. We are just about to do another meeting in south-western Sydney. Official meetings we have had with regional leadership groups include, as I said, the North Coast. In terms of also meeting with the leadership groups in Sydney, we have met with the south-western and northern—and, once again, both very open to invitations for us to talk about what we have been up to. But every meeting we have gone to we have nearly always asked, "How do we move this forward? Let's have the next meeting."

So in terms of the issues, I think it is very important when you are looking at children and young people that you take the whole-of-government approach, because you hear from young people themselves. They are thinking about roads and transport and jobs. So I think it is important that when we are looking at both the plan and at monitoring or when we are looking at making New South Wales a better State for children and young people that we continue to have that whole-of-government approach, given that so many parts of what Government does affect children and young people.

**CHAIR:** I am keeping an eye on the time as I want to make sure everyone gets a final question in.

**The Hon. BRONNIE TAYLOR:** Mr Johnson, I sit on quite a few committees within the Parliament. I am really keen that when we look at inquiries we are going to get some good recommendations that will lead to good results and good outcomes. From my point of view, being new on this Committee, I would like to hear from you. You have the plan, which we have seen, and there is obviously some really wonderful work going on. Are there any consistent themes that you are hearing about during consultation? What sorts of projects do you think would be good for us as a Committee in this Parliament and in this term to achieve to look towards some outcomes? **Mr JOHNSON:** Part of what we have been trying to do with the strategic plan is provide some of the issues that are being raised consistently with children and young people. Obviously certainly in the regional consultations Aboriginal disadvantage comes across and is spoken about a lot. The process that we use in the regional consultations is the adults in the room vote on which of the issues they want to talk about or focus on, and Aboriginal disadvantage either comes up often as its own topic that needs discussion and attention or as part of another topic that needs attention. The other issue that often comes up is transitions, as we spoke about before. But specifically, if you are looking at the older cohort that is part of our mandate, we are ensuring that they have got all the information that they need and that they are prepared for the changes in the workplace that have happened over time. Children and young people are really seeking guidance and information.

**The Hon. BRONNIE TAYLOR:** You talked about subject choosing. Is that something that we could come up with recommendations on to allow people to make, say, better subject choices that are actually going to see them into the future? I am trying to tease it out of you.

**Mr JOHNSON:** Young people are saying that they want access to information, so one of the things we briefly talked about before was having a digital platform or a digital space where young people could get a whole lot of information. How do you connect into your local activities? How do you connect into the services? How do you connect into the jobs of the future? So young people are saying to us that they are up for engagement, and they are not coming from an entitled space, but we need to get better collectively at giving them information in a way that is digestible, and digestible given that the commercial world does very well about giving young people their information in two clicks. I think we need to get better about ensuring that when young people are trying to connect—whether that is to the labour force, to education, to activities—that we are providing that information in a way that they are going to absorb and use.

**CHAIR:** Noting that it is six minutes to question time and the Advocate would like a photo as well, we can have one final question.

**The Hon. GREG DONNELLY:** In the annual report on page 9, just under "Our structure and staff", it says, "The Advocate is an independent statutory officer supported by a small team of staff within the Department of Education and Communities." This is during the reporting period, so that is 30 June. In the actual summary document, which is headed "Update", in the second paragraph beneath "Office establishment", it talks about "support work to transfer corporate services from the Department of Education and now to commence with the Department of Family and Community Services".

Just so I understand, the support work was, in the first instance, coming out of the Department of Education and Communities, is that right? And that is now being moved across, that is the support work, to the Department of Family and Community Services?

Mr JOHNSON: It is a bit more complicated.

The Hon. GREG DONNELLY: I am just trying to understand it.

**Mr JOHNSON:** From my understanding, in setting up the mandate and the office there was the separation of some of the mandates between the Office of the Guardian and the new

Advocate—it was that process. We were then put into the cluster of education, the Department of Education and Communities. At that time there were then machinery government changes which then placed us in another cluster. So in some senses we have been moving through different areas. We are kind of getting to the end of that now, which is great.

**The Hon. GREG DONNELLY:** So you are domiciled where? Where are you currently sitting?

**Mr JOHNSON:** Physically sitting? FACS. Right now the cluster that we are getting our support from is Family and Community Services.

The Hon. GREG DONNELLY: Thank you.

The Hon. BRONNIE TAYLOR: Thank you, Mr Johnson, for all of that, it has been great.

**Mr JOHNSON:** We are really keen to hear ongoing engagement: Are there some things missing from the plan; are you satisfied with the key areas that we are talking about and looking at?

**CHAIR:** We thank you for your time in coming in. I suggest to the Committee members that we take up your offer to continue to think about how we can work well with each other and provide information to each other.

## Appendix Two – Extract from Minutes

#### **MINUTES OF MEETING No. 4**

1.30pm, 20 October 2015 Room 1254

#### **Members Present**

Ms Gibbons (Chair), Mr Donnelly, Mr Johnsen; Ms Taylor, Mr Tudehope.

#### Apologies

Mr Green, Ms Harrison.

#### 1. Minutes of previous meeting

Resolved, on the motion of Mr Tudehope, seconded by Ms Taylor: That the minutes of meeting no 3 held on 15 September 2015 be confirmed.

#### 3. Briefing from Children's Advocate – 18 November

Resolved, on the motion of Mr Tudehope, seconded by Ms Taylor: That the Committee commence an examination of the Annual Report of the Office of the Children's Advocate and invite Mr Andrew Johnson, Children's Advocate, to give evidence on 18 November 2015.

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#### 5. Adjournment

The Committee adjourned at 1.58pm, until 1.15pm on Wednesday 18 November.

#### **MINUTES OF MEETING No. 5**

1.35pm, 18 November 2015 Room 814/15

#### **Members Present**

Ms Gibbons (Chair), Mr Donnelly, Mr Johnsen, Ms Taylor, Ms Harrison.

**Apologies** Mr Green, Mr Tudehope.

#### Minutes of previous meeting

Resolved, on the motion of Mr Donnelly, seconded by Ms Harrison: That the minutes of meeting no 4 held on 20 October 2015 be confirmed.

#### 2. Review of the Annual Report of the NSW Advocate for Children and Young People 2.1 Recording

Resolved, on the motion of Mr Johnsen, seconded by Mr Donnelly: That the Committee authorises the audio-visual recording, photography and broadcasting of the public hearing on 21 October 2013 in accordance with the NSW Legislative Assembly's guidelines for coverage of proceedings for parliamentary committees administered by the Legislative Assembly.

#### 2.2 Transcript of evidence

Resolved, on the motion of Mr Johnsen, seconded by Mr Donnelly: That the corrected transcript of evidence given on 18 November be authorised for publication and uploaded on the Committee's website.

#### 2.3 Answers to questions on notice

Resolved, on the motion of Mr Johnsen, seconded by Mr Donnelly: That witnesses be requested to return answers to questions taken on notice and supplementary questions within 3 weeks of the date on which the questions are sent to the witness.

#### 2.4 Public hearing

The Chair opened the public hearing at 1.38pm. Witnesses and the public were admitted.

Mr Andrew Johnson, NSW Advocate for Children and Young People, affirmed and was examined.

The Chair adjourned the public hearing at 2.14 pm.

#### MINUTES OF MEETING No 9

5:.30pm, 25 August 2016 Room 814/15

#### **Members Present**

Ms Gibbons (Chair), Mr Donnelly, Mr Johnsen, Ms Taylor, Ms Harrison, Mr Green, Mr Tudehope.

#### Officers in Attendance

Jason Arditi, Abigail Groves.

#### 1. Minutes of previous meeting

Resolved, on the motion of Mr Johnsen, seconded by Ms Taylor: That the minutes of meeting no 8 held on 10 May 2016 be confirmed.

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#### 2. Review of the 2015 Annual Report of the Advocate for Children and Young People

Resolved, on the motion of Mr Johnsen, seconded by Mr Green: That the Committee adopt the draft report as amended as the report of the Committee, to be signed by the Chair and presented to the House; that the Chair and the secretariat be permitted to correct stylistic, typographical and grammatical errors; and that, once tabled, the report be published on the Committee's website.

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#### 3. Adjournment

The Committee adjourned at 5.48pm, until 11am on Tuesday 6 September.